

Title: Outcome Measures for the “Protecting People from Serious Harm” Theme

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1. Purpose of report

This paper was produced for the Strategic Delivery Group to consider a set of possible performance measures for the “Protecting People from Serious Harm” theme following the recommendation from the Community Safety Partnership Executive Meeting in December 2015.

2. Key points

Protecting People from Serious Harm

Protecting People from Serious Harm is one of the 4 themes (alongside improving confidence and reassurance, reducing crime and tackling Anti-Social Behaviour) in the current Partnership Plan for Kirklees.

As with the other themes in the Plan, interventions are centred on prevention, early resolution, problem solving / tools & powers and more complex cases with a focus on, wherever possible, preventing things in the first place.

The majority of areas under the this theme require collaborative working between the Community Safety Partnership and the Safeguarding Boards for Adults / Children both in terms of interventions and governance relating to delivery.

This theme covers the following areas

- Child Sexual Exploitation
- Domestic Abuse
- Female Genital Mutilation
- Force Marriage
- Hate Crime
- Human Trafficking
- Prevent
- Road / Fire Safety

Developing a performance framework for Protecting People from Serious Harm

Current activities vary significantly between components to this area – domestic abuse has a long history of partnership interventions whereas work on areas such as Human Trafficking and Female Genital Mutilation is more recent.

This means that the maturity of data and performance information varies - for some areas, a reduction from current levels might be appropriate whereas for others, success might be measured by an increase in reporting to demonstrate confidence by victims to report in the first place.

An overview of current performance measures in place for each of the areas under the Protecting People from Serious Harm theme is shown in the Appendix. This illustrates a variation in approaches between each area although there are some common themes;

- There is a group in place for all but one of the areas under the theme –each group has a discussion of some form around progress / current status of interventions in the action plan.
- Some of the groups also consider statistics relating to the area but this is largely done to describe the current picture and do not make connections to the interventions being delivered (and which are having an impact on the area).
- There is also an opportunity for groups to consider at what level (Prevention / Early Resolution / Problem Solving / Complex Cases) activities are being delivered at – ie work that focuses on the top level is not sustainable in the longer term.
- Accountability and governance for the areas under this theme sits under safeguarding or the CSP – a clear performance management process needs to be in place so themes are not getting challenged and scrutinised twice.

3. Implications for the Partnership

This paper was discussed at Strategic Delivery Group 26th February 2016, chaired by Cllr Graham Turner.

The action agreed was for the 3 Boards to collectively discuss accountability arrangements.

In light of the points raised above, it is suggested that the Partnership considers the Appendix to this report to decide which areas to focus on and the format in which this is presented to enable meaningful challenge / support relating to delivery.

4. Next steps

Workshop to be held 22nd March 2016.

Executive to give views any comments on point 3.

5. Contact officer and relevant papers

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6. Assistant director responsible

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Appendix – Current Stock take of performance

Child Sexual Exploitation (Under Child Safeguarding Governance)

A CSE strategic group meets on a quarterly basis.

A 7 point action plan is in place – an update on these areas is provided to the Strategic group on progress against these areas but not about outcomes or targets relating to the area.

The group does receive intelligence about the scale and characteristics of CSE in the district.

Domestic Abuse (Under CSP Governance although strategy owned by Adult Safeguarding)

A Domestic Abuse strategic group is in place and meets on a quarterly basis. A strategy is in place which makes reference to the following performance measures;

- rate of domestic abuse in Kirklees – *source Public Health Outcomes Framework*
- police domestic abuse call outs - *source West Yorkshire Police*
- domestic abuse incidents not progressing to MARAC due to early intervention and support – *source Integrated Domestic Abuse*
- *Team*
- domestic abuse incidents where child is present – *source Care First, commissioned services datasets*
- repeat domestic abuse incidents 6 months post MARAC – *source Kirklees MARAC*
- successful domestic abuse prosecutions – *source West Yorkshire Police*
- number of victims assisted to stay safely in their home – *source Kirklees Housing Solutions Government Monitoring information*
- improved behaviour of perpetrators resulting in victims feeling safer – *Perpetrator Programme evaluation*

The Domestic Abuse strategy recognises gaps intelligence and objective 1 of the Strategy is “Accurate data and intelligence regarding the prevalence of domestic abuse informs action locally”

The Domestic Abuse Strategy Group has a standing item on performance which receives information relating (not against targets) to;

- Police call outs / arrests
- Prosecutions / Court Action
- MARAC referrals / agency attendance / actions

The Strategy group receives descriptive information relating to domestic abuse recorded by different agencies but there is no real link made to interventions being delivered which might impact on this.

Female Genital Mutilation (Under Child Safeguarding Governance)

At the 3 Boards workshop in 2015, it was recognised that there was a need to develop a Strategy (and implementation group) relating to FGM.

The proposed strategy has a focus on intelligence – both to establish the possible scale of the issue (based on size of communities) and also numbers of cases in Kirklees.

There are no performance measures in place for this area and it is highly likely that under reporting will be an issue (there have been no recorded cases of FGM in Kirklees).

Forced Marriage (Under CSP Governance although strategy owned by Adult Safeguarding)

Forced Marriage sits under the Domestic Abuse Strategy and is referred to as part of Objective 4 (alongside other “specialist” areas such as trafficking, CSE and FGM).

Although Kirklees does not have a published Forced Marriage Strategy, it did feature in the Partnership “It’s never ok” campaign and there are links to support on the Kirklees website.

Since no strategy or detailed action plan exists, reference to performance is mainly in the form of developing a better intelligence picture for the area.

Hate Crime (Under CSP Governance)

A Hate Crime Strategy is in place (although is currently in the process of being refreshed).

A theme group meets on a quarterly basis to monitor the delivery of this strategy – data relating to current levels of hate crime including outcomes is provided to this group.

This is presented as information (which informs interventions) although there are not a suite of performance indicators considered by the group.

Human Trafficking (Under CSP Governance)

A Human Trafficking Strategy is in place.

A Kirklees network group is in place which brings together key players to review actions against the Kirklees Strategy (although it also links into the West Yorkshire Human Trafficking Group).

The group receives information relating to current activities against the strategy;

- Front line workers & other contacts who have received training (CSP and Safeguarding for Adults / children)
- Number of soft intelligence reports submitted linked to possible trafficking
- Numbers of Victims / Perpetrators – geographic hotspots and profiles
- Outcome information relating to prosecutions etc

Prevent (Under CSP Governance)

Prevent has got a two way reporting structure – upward to the Home Office and also locally to Gold, Silver and the Community Safety Partnership.

As a Prevent priority area, Kirklees is required to submit a quarterly return to the Home Office. This return captures outputs such as number of institutions engaged with (eg mosques, schools, universities), individuals (eg front line workers, faith leaders, community contacts) and interventions (eg WRAP sessions, Channel referrals, external speakers).

Locally, the Prevent co-ordinator provides Silver / Gold meetings with an overview of activities (including some quantitative data similar to HO return) during the quarter relating to the delivery of the Plan.

Possible outcome data in this area would be overall assessment of extremism threat (although this remains very static) and impact of interventions eg reduced threat for individuals going through the Channel process.

Road / Fire Safety (Under CSP Governance)

A strategic group meets on a quarterly basis to monitor delivery of the partnership plan relating to Road Safety.

Updates on progress against each of the themes in the Action Plan are provided by lead officers but there is not a standing item relating to performance.

The work of the road safety group sits outside the wider and high level groups that look at numbers of People Killed and Seriously Injured.